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Brown to act in a manner that will not reflect adversely on our country when he harbors these anti-Semitic feelings? I think not.

And so, Mr. Speaker, I urge the President withdraw the nomination, and if not withdrawn, that the Senate decline to confirm. The Chairman of the Joint Chiefs of Staff, in addition to being free of anti-Semitism, should also be bright. General Brown has demonstrated that he is neither, because he continues to believe anti-Semitic canards, notwithstanding his having earlier advised us that he had erred in holding such beliefs.

#### AGENDA FOR THE NATION

(Mr. PEPPER asked and was given permission to extend his remarks at this point in the Record and to include extraneous matter.)

Mr. PEPPER. Mr. Speaker, in Washington this week, the Democratic platform committee analyzed, amended, and finally approved a major piece of work—the draft platform of the 1976 Democratic National Convention. The document represents a year of work and significant input from every part of the country. It represents a proposed agenda for the Nation which will be of interest to everyone regardless of partisan persuasion.

I include the draft platform in the Record:

#### PREAMBLE

We meet to adopt a Democratic platform, and to nominate Democratic candidates for President and Vice President of the United States, almost 200 years from the day that our revolutionary founders declared this country's independence from the British crown.

The founder of the Democratic Party—Thomas Jefferson of Virginia—set forth the reasons for this separation and expressed the basic tenets of democratic government: *That all persons are created equal, that they are endowed by their Creator with certain unalienable rights, that among these are Life, Liberty, and the Pursuit of Happiness—That to secure these rights, Governments are instituted among people, deriving their just powers from the consent of the governed.*

These truths may still be self-evident, but they have been tragically abused by our national government during the past eight years.

Two Republican Administrations have both misused and mismanaged the powers of national government, obstructing the pursuit of economic and social opportunity, causing needless hardship and despair among millions of our fellow citizens.

Two Republican Administrations have betrayed the people's trust and have created suspicion and distrust of government through illegal and unconstitutional actions.

We acknowledge that no political party, nor any President or Vice President, possesses answers to all of the problems that face us as a nation, but neither do we concede that every human problem is beyond our control. We recognize further that the present distrust of government cannot be transformed easily into confidence.

It is within our power to recapture, in the governing of this nation, the basic tenets of fairness, equality, opportunity and rule of law that motivated our revolutionary founders.

We do pledge a government that has as its guiding concern, the needs and aspirations of all the people, rather than the perquisites and special privilege of the few.

We do pledge a government that listens, that is truthful, and that is not afraid to admit its mistakes.

We do pledge a government that will be committed to a fairer distribution of wealth, income and power.

We do pledge a government in which the new Democratic President will work closely with the leaders of the Congress on a regular, systematic basis so that the people can see the results of unity.

We do pledge a government in which the Democratic members in both houses of Congress will seek a unity of purpose on the principles of the party.

Now, as we enter our 200th year as a Nation, we as a party, with a sense of our own limitations, but also with a sense of our obligations, pledge a reaffirmation of this nation's founding principles.

In this platform of the Democratic Party, we present a clear alternative to the failures of preceding administrations and a projection of the common future to which we aspire: a world at peace; a just society of equals; a society without violence; a society of consonance with its natural environment, affording freedom to the individual and the opportunity to develop to the fullest human potential.

#### I. FULL EMPLOYMENT, PRICE STABILITY AND BALANCED GROWTH

The Democratic Party's concern for human dignity and freedom has been directed at increasing the economic opportunities for all our citizens and reducing the economic deprivation and inequities that have stained the record of American democracy.

Today, millions of people are unemployed. Unemployment represents mental anxiety, fear of harassment over unpaid bills, idle hours, loss of self-esteem, strained family relationships, deprivation of children and youth, alcoholism, drug abuse and crime. A job is a key measure of a person's place in society—whether as a full-fledged participant or on the outside. Jobs are the solution to poverty, hunger and other basic needs of workers and their families. Jobs enable a person to translate legal rights of equality into reality.

Our industrial capacity is also wastefully underutilized. There are houses to build, urban centers to rebuild, roads and railroads to construct and repair, rivers to clean, and new sources of energy to develop. Something is wrong when there is work to be done, and the people who are willing to do it are without jobs. What we have lacked is leadership.

#### Republican mismanagement

During the past 25 years, the American economy has suffered five major recessions, all under Republican Administrations. During the past eight years, we have had two costly recessions with continuing unprecedented peacetime inflation. "Stagflation" has become a new word in our language just as it has become a product of Republican economic policy. Never before have we had soaring inflation in the midst of a major recession.

Stagnation, waste and human suffering are the legacy left to the American people by Republican economic policies. During the past five years, U.S. economic growth has averaged only 1½ percent per year compared with an historical average of about 4 percent. Because of this shortfall, the nation has lost some \$500 billion in the production of goods and services, and, if Republican rule continues, we can expect to lose another \$600-\$800 billion by 1980.

Ten million people are unemployed right now, and twenty to thirty million were jobless at some time in each of the last two years. For major groups in the labor force—minorities, women, youth, older workers, farm, factory and construction workers—unemployment has been, and remains, at depression levels.

The rising cost of food, clothing, housing, energy and health care has eroded the income of the average American family, and has pushed persons on fixed incomes to the brink of economic disaster. Since 1970, the annual rate of inflation has averaged more than 6 percent and is projected by the Ford Administration to continue at an unprecedented peacetime rate of 6 to 7 percent until 1978.

The depressed production and high unemployment rates of the Nixon-Ford Administrations have produced federal deficits totalling \$242 billion. Those who should be working and paying taxes are collecting unemployment compensation or other welfare payments in order to survive. For every one percent increase in the unemployment rate—for every one million Americans out of work—we all pay \$3 billion more in unemployment compensation and \$2 billion in welfare and related costs, and lose \$14 billion in taxes. In fiscal 1976, \$76 billion was lost to the federal government through increased recession-related expenditures and lost revenues. In addition, state and local governments lost \$27 billion in revenues. A return to full employment will eliminate such deficits. With prudent management of existing programs, full employment revenues will permit the financing of national Democratic initiatives.

For millions of Americans, the Republican Party has substituted welfare for work. Huge sums will be spent on food stamps and medical care for families of the unemployed. Social insurance costs are greatly increased. This year alone the federal government will spend nearly \$20 billion on unemployment compensation. In contrast, spending on job development is only \$2½ billion. The goal of the new Democratic administration will be to turn unemployment checks into pay checks.

#### What Democrats can achieve

In contrast to the record of Republican mismanagement, the most recent eight years of Democratic leadership, under John F. Kennedy and Lyndon B. Johnson, produced economic growth that was virtually uninterrupted. The unemployment rate dropped from 6.7 percent in 1961 to 3.8 percent in 1968, and most segments of the population benefited. Inflation increased at an average annual rate of only 2 percent, and the purchasing power of the average family steadily increased. In 1960, about 40 billion people were living in poverty. Over the next eight years, 14½ million people moved out of poverty because of training opportunities, increased jobs and higher incomes. Since 1968, the number of persons living in poverty has remained virtually unchanged.

We have met the goals of full employment with stable prices in the past and can do it again. The Democratic Party is committed to the right of all adult Americans willing, able and seeking work to have opportunities for useful jobs at living wages. To make that commitment meaningful, we pledge ourselves to the support of legislation that will make every responsible effort to reduce adult unemployment to 3 percent within 4 years.

#### Modernizing economic policy

To meet our goals we must set annual targets for employment, production and price stability; the Federal Reserve must be made a full partner in national economic decisions and become responsive to the economic goals of Congress and the President; credit must be generally available at reasonable interest rates; tax, spending and credit policies must be carefully coordinated with our economic goals, and coordinated within the framework of national economic planning.

Of special importance is the need for national economic planning capability. This planning capability should provide roles for Congress and the Executive as equal partners in the process and provide for full participa-

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penditures and transferring the savings into activities which raise living standards. In order to smooth the path for such changes, the Executive Branch and the Congress should encourage long-range planning by defense-dependent communities and managements of defense firms and unions. This process should take place within the context of the Democratic Party's commitment to planned full employment.

Our civilian and military intelligence agencies should be structured to provide timely and accurate information and analysis of foreign affairs and military matters. Covert action must be used only in the most compelling cases where the national security of the U.S. is vitally involved; assassination must be prohibited. There should be full and thorough Congressional oversight of our intelligence agencies. The constitutional rights of American citizens can and must be fully protected, and intelligence abuses corrected, without endangering the confidentiality of properly classified intelligence or compromising the fundamental intelligence mission.

## U.S.-U.S.S.R. Relations

The United States and the Soviet Union are the only powers who, by rivalry or miscalculation, could bring general nuclear war upon our civilization. A principal goal must be the continued reduction of tension with the U.S.S.R. This can, however, only be accomplished by fidelity to our principles and interests and through business-like negotiations about specific issues, not by the bad bargains, dramatic posturing, and the stress on general declarations that have characterized the Nixon-Ford Administration's détente policy.

Soviet actions continue to pose severe threats to peace and stability in many parts of the world and to undermine support in the West for fruitful negotiations toward mutually beneficial agreements. The U.S.S.R. has undertaken a major military buildup over the last several years in its navy, in its strategic forces, and in its land forces stationed in Eastern Europe and Asia. It has sought one-sided advantages in negotiations, and has exerted political and military pressure in such areas as the Near East and Africa, not hesitating to dispatch to Angola its own advisors as well as the expeditionary forces of its clients.

The continued U.S.S.R. military dominance of many Eastern European countries remains a source of oppression for the peoples of those nations, an oppression we do not accept and to which we are morally opposed. Any attempt by the Soviet Union similarly to dominate other parts of Europe—such as Yugoslavia—would be an action posing a grave threat to peace. Eastern Europe will not truly be an area of stability until these countries regain their independence and become part of a large European framework.

Our task is to establish U.S.-U.S.S.R. relations on a stable basis, avoiding excesses of both hope and fear. Patience, a clear sense of our own priorities, and a willingness to negotiate specific firm agreements in areas of mutual interest can return balance to relations between the United States and the Soviet Union.

In the field of nuclear disarmament and arms control, we should work toward: limitations on the international spread of fissionable materials and nuclear weapons; specific strategic arms limitation agreements which will increase the stability of the strategic balance and reduce the risk of nuclear war, emphasizing mutual reductions and limitations on future weapons deployment which most threaten the strategic balance because their characteristics indicate a potential first-strike use; a comprehensive ban on nuclear tests; mutual reduction with the Soviet Union and others, under assured safe-

guards, of our nuclear arsenals, leading ultimately to the elimination of such arsenals; mutual restrictions with the Soviet Union and others on sales or other transfers of arms to developing countries; and conventional arms agreements and mutual and balanced force reductions in Europe.

However, in the area of strategic arms limitations, the U.S. should accept only such agreements that would not overall limit the U.S. to levels of intercontinental strategic forces inferior to the limits provided for the Soviet Union.

In the long-run, further development of more extensive economic relations between the United States and the Soviet Union may bring significant benefit to both societies. The U.S.S.R. has sought, however, through unfair trade practices to dominate such strategic fields as merchant shipping. Rather than effectively resisting such efforts, the Nixon-Ford Administration has looked favorably on such steps as subsidizing U.S.-U.S.S.R. trade by giving the Soviet Union concessionary credits, promoting trade increases because of a short-run hope of using trade to modify political behavior, and even placing major United States energy investments in pawn to Soviet Union policy. Where bilateral trade arrangements with the U.S.S.R. are to our economic advantage, we should pursue them, but our watch-words would be tough bargaining and concrete economic, political or other benefits for the United States. We should also press the Soviet Union to take a greater share of responsibility in multilateral solutions to such problems as creating adequate world grain reserves.

Our stance on the issue of human rights and political liberties in the Soviet Union is important to American self-respect and our moral standing in the world. We should continually remind the Soviet Union, by word and conduct, of its commitments in Helsinki to the free flow of people and ideas and how offensive we and other free peoples find its violations of the Universal Declaration of Human Rights. As part of our programs of official, technical, trade, cultural and other exchanges with the U.S.S.R., we should press its leaders to open their society to a genuine interchange of people and ideas.

We must avoid assuming that the whole of American-Soviet relations is greater than the sum of its parts, that any agreement is superior to none, or that we can negotiate effectively as supplicants. We must realize that our firmness can help build respect for us and improve the long-run opportunities for mutually-beneficial concrete agreements. We must beware of the notion that Soviet-American relations are a seamless web in which concessions in one area will bring us benefits in others. By the same token, we must husband our resources to concentrate on what is most important to us. Détente must be military as well as political.

More fundamentally, we must recognize that the general character of our foreign policies will not and must not be set by our direct relationship with the Soviet Union. Our allies and friends must come first. Nor can the pursuit of our interests elsewhere in the world be dominated by concern for Soviet views. For example, American policy toward China should continue to be based on a desire for a steady improvement and broadening of relations, whatever the tenor and direction of Chinese-Soviet relations.

Above all, we must be open, honest, mature and patient with ourselves and with our allies. We must recognize that, in the long-run, an effective policy toward the Soviet Union can only be grounded on honest discussion, and on a national and, to some extent, an international consensus. Our own institutions, especially the Congress, must be consulted and must help formulate our policy. The governments of our allies and friends must

be made partners in our undertakings. Haste and secret bilateral executive arrangements in our dealings with the U.S.S.R. can only promote a mood of uncertainty and suspicion which undermines the public support essential to effective and stable international relations.

## America in the world community

Many of the critical foreign policy issues we face require global approaches, but an effective international role for the United States also demands effective working with the special interests of specific foreign nations and regions. The touchstone of our policy must be our own interests, which in turn means that we should not seek or expect to control events everywhere. Indeed, intelligent pursuit of our objectives demands a realization that even where our interests are great and our involvement essential, we do not act alone, but in a world setting where others have interests and objectives as well.

We cannot give expression to our national values without continuing to play a strong role in the affairs of the United Nations and its agencies. Firm and positive advocacy of our positions is essential.

We should make a major effort at reforming and restructuring the U.N. systems. The intensity of interrelated problems is rapidly increasing, and it is likely that in the future, the issues of war and peace will be more a function of economic and social problems than of the military security problems that have dominated international relations since 1945.

The heat of debate at the General Assembly should not obscure the value of our supporting United Nations involvement in keeping the peace and in the increasingly complex technical and social problems—such as pollution, health, economic development and population growth—that challenge the world community. But we must let the world know that anti-American polemics is no substitute for sound policy and that the United Nations is weakened by harsh rhetoric from other countries or by blasphemous resolutions such as the one equating Zionism and racism.

A Democratic Administration should seek a fair and comprehensive Law-of-the-Sea Treaty that will balance the interests of the developed and less developed countries.

## Europe

The nations of Western Europe, together with Japan, are among our closest allies. Except for our closest neighbors in this hemisphere, it is in these regions where our interests are most strongly linked with those of other nations. At the same time, the growing economic and political strength of Europe and Japan creates areas of conflict and tension in a relationship both sides must keep close and healthy.

On the great economic issues—trade, energy, employment, international finance, resources—we must work with the Europeans, the Japanese and other nations to serve our long-run mutual interests in stability and growth, and in the development of poorer nations.

The military security of Europe is fundamental to our own. To that end, NATO remains a vital commitment. We should retain in Europe a U.S. contribution to NATO forces so that they are sufficient to deter or defeat attack without premature resort to nuclear weapons. This does not exclude moderate reductions in manpower levels made possible by more efficiency, and it affirmatively requires a thorough reform and overhaul of NATO forces, plans and deployments. We encourage our European allies to increase their share of the contributions to NATO defense, both in terms of troops and hardware. By mutual agreement or through modernization, the thousands of tactical nuclear weapons in Europe should be reduced, saving